

Application for Federal Assistance SF-424

Version 02

*1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	*2. Type of Application * If Revision, select appropriate letter(s) <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	*Other (Specify) _____
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3. Date Received:	4. Applicant Identifier: B-10-MC-20-0002
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5a. Federal Entity Identifier:	*5b. Federal Award Identifier:
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State Use Only:

6. Date Received by State:	7. State Application Identifier:
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8. APPLICANT INFORMATION:

*a. Legal Name: City of Overland Park	
*b. Employer/Taxpayer Identification Number (EIN/TIN): 48-6100373	*c. Organizational DUNS: 030697353

d. Address:

*Street 1:	<u>8500 Santa Fe Drive</u>
Street 2:	_____
*City:	<u>Overland Park</u>
County:	<u>Johnson</u>
*State:	<u>Kansas</u>
Province:	_____
*Country:	<u>USA</u>
*Zip / Postal Code	<u>66212-2866</u>

e. Organizational Unit:

Department Name: Planning & Development Services	Division Name:
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f. Name and contact information of person to be contacted on matters involving this application:

Prefix: _____	*First Name: <u>Florence</u>
Middle Name: <u>M.</u>	
*Last Name: <u>Erickson</u>	
Suffix: _____	

Title: Administrator, Management Services
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Organizational Affiliation:

*Telephone Number: 913-895-6212	Fax Number: 913-895-5013
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*Email: <u>florence.erickson@opkansas.org</u>
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Application for Federal Assistance SF-424

Version 02

***9. Type of Applicant 1: Select Applicant Type:**

C. City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

*Other (Specify)

***10 Name of Federal Agency:**

Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.218 _____

CFDA Title:

Community Development Block Grant _____

***12 Funding Opportunity Number:**

CFR24 _____

*Title:

Community Development Block Grant _____

13. Competition Identification Number:

n/a _____

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

City of Overland Park, Kansas

***15. Descriptive Title of Applicant's Project:**

FY 2010 CDBG Application for the City of Overland Park

Application for Federal Assistance SF-424

Version 02

16. Congressional Districts Of:

*a. Applicant: Third

*b. Program/Project: Third

17. Proposed Project:

*a. Start Date: 1/1/10

*b. End Date: 12/31/10

18. Estimated Funding (\$):

*a. Federal	_____	\$625,000
*b. Applicant	_____	
*c. State	_____	
*d. Local	_____	
*e. Other	_____	
*f. Program Income	_____	
*g. TOTAL	_____	\$625,000

***19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- a. This application was made available to the State under the Executive Order 12372 Process for review on _____
- b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- c. Program is not covered by E. O. 12372

***20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes", provide explanation.)**

Yes No

21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U. S. Code, Title 218, Section 1001)

** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions

Authorized Representative:

Prefix: _____ *First Name: Carl _____
 Middle Name: _____
 *Last Name: Gerlach _____
 Suffix: _____

*Title: Mayor

*Telephone Number: 913-895-6000

Fax Number: 913-895-5013

* Email: carl.gerlach@opkansas.org

*Signature of Authorized Representative:

*Date Signed:

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***Applicant Federal Debt Delinquency Explanation**

The following should contain an explanation if the Applicant organization is delinquent of any Federal Debt.



**Fiscal Years 2010 - 2014
Consolidated Non-Housing
Community Development Plan
and FY 2010 Annual Plan**

Submitted to

U.S. Department of Housing and Urban Development

Submitted by

Carl Gerlach, Mayor, City of Overland Park

Florence Erickson, Administrator, Management
Services

**CITY OF OVERLAND PARK, KANSAS
MEMBER JOHNSON COUNTY CONSORTIA
FISCAL YEARS 2010-2014 CONSOLIDATED
NON-HOUSING COMMUNITY DEVELOPMENT PLAN**

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EXECUTIVE SUMMARY

NON-HOUSING COMMUNITY DEVELOPMENT PLAN FOR THE CITY OF OVERLAND PARK MEMBER JOHNSON COUNTY CONSORTIA FISCAL YEARS JANUARY 1, 2010 THROUGH DECEMBER 31, 2014

INTRODUCTION: As an entitlement city for Community Development Block Grant (CDBG) funds and as a member of the Johnson County Consortia for HOME funds, the County and we are required to develop a 5 year Consolidated Plan (hereinafter Plan) on the proposed use of our funds. The Plan includes a Housing Community Development Plan and a Non-Housing Community Development Plan. Johnson County, as the grantee for HOME funds, writes the plan except the City is required to write a Non-Housing Development Plan specifically for our City. We are required to do this because we are an entitlement community for a CDBG grant and receive the funds independent of the County. The City's Non-Housing Plan is incorporated into the County's Consolidated Plan. The combined document is submitted to the Department of Housing and Urban Development as one document.

In addition, the Plan includes the 2010 Annual Plan for the City. The Annual Plan outlines how the City will distribute their CDBG Grant during the first year of the Plan or 2010. Each year through 2014 we will submit an Annual Plan addressing how we will use our CDBG funds to meet the identified needs in our Consolidated Plan.

The format of this plan is based on the Consolidated Plan Review Guidance that HUD will use to evaluate our submission.

If you have any questions, regarding this plan or wish a copy of this plan, please contact:

Florence Erickson
Administrator, Management Services
City of Overland Park, Kansas
913.895.6212
Florence.erickson@opkansas.org

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM: The City of Overland Park is an entitlement community for the Community Development Block Grant (CDBG) program, administered by the Department of Housing and Urban Development (HUD). If the city meets the financial and program responsibilities outlined in federal law and requirements, and funds are appropriated, the city will receive an annual grant from HUD. The primary objective of the CDBG program is to develop viable communities by providing decent housing and a suitable living environment and

expanding economic opportunities for low- to moderate-income individuals and families who live in our municipality.

The City's grant in 2009 is \$651,729. Over the next 5 years, we anticipate we will receive at least \$625,000 per year for community development needs. As stated in the FY 2010 through 2014 *Non-Housing* Community Development Plan, the City will target our funds to the following non-housing priorities:

1. Improve infrastructure in CDBG eligible areas;
2. Minor Home revitalization/accessibility program
3. Provide grants for services that support eligible clientele to seek employment; to go to school or to work, for example child care scholarships;
4. Support emergency services, such as rent and utility assistance; and
5. Support Public Facility improvements and other eligible activities to meet unidentified service needs within our City such as case management services for the homeless.

The objectives and outcomes for the priorities listed in the 5 year plan are listed on Transition Table 2C, Summary of Specific Objectives. Further information is found on Table 3A, Version 2, Summary of Specific Annual Objectives table found with the 2010 Annual Plan.

The above referenced tables, also, include objectives and outcomes for housing services that we plan to provide through our CDBG Program. These are provided for the citizen reader so that our residents know that we are also planning to provide some housing services. The tables for housing, however, are created by the County and are in their report.

HOME PROGRAM: The City of Overland Park, as a partner of the Johnson County Consortia, also participates in the HOME Program. The HOME Program is a major housing rehabilitation program administered by Johnson County Housing Services. Johnson County receives the grant from the Department of Housing and Urban Development. The City is a sub-recipient of the County and has a contractual agreement that governs the allocation of grant funds. The HOME Agreement allocates approximately 32% of Johnson County's HOME Grant to rehabilitation projects in Overland Park. To participate in the program, the city agrees to provide matching funds equal to 25% of the total cost per house rehabilitated in our City. We pay approximately \$55,000 per year from the General Fund to Johnson County for projects completed in our City.

The priorities and outcomes for the next 5 years for this program are reported by Johnson County in the Housing Development Plan portion of the Consolidated Plan to which this plan will be attached.

PERFORMANCE MEASUREMENT: The city audits all sub-recipients for compliance with city contracts and with the applicable CDBG rules and regulations. The purpose of the audits is to assure eligible households receive the services outlined in the

contract. All audit findings are documented in individual sub-recipient files, including subsequent follow-up to remedy any non-compliance issues. They are public documents except identifying information regarding specific clients served will be deleted from the report. Through sub-grantee reports and audits by the City, the city tracks demographic data, expenditure rates, accuracy of sub-grantee reporting systems and cost of services. The annual results are reported in the City's Consolidated Annual Performance Report (CAPER), a HUD required program report. All reports are public documents and are available upon request from the City.

PROGRAM DEVELOPMENT AND CONSULTATION: On pages 11 through 15 of the Non-Housing Community Plan, the City outlined the process used to develop both the 5 year and the 2010 Annual Plan. The City's Community Development Block Grant Citizens' Advisory Committee played a significant role in this process.

**NON-HOUSING COMMUNITY DEVELOPMENT PLAN
FOR
THE CITY OF OVERLAND PARK, KANSAS
MEMBER OF THE JOHNSON COUNTY, KANSAS CONSORTIA
FISCAL YEARS: JANUARY 1, 2010 THROUGH DECEMBER 31, 2014**

INTRODUCTION: As an entitlement city for Community Development Block Grant (CDBG) funds and as a member of the Johnson County Consortia for HOME funds, Johnson County and the City of Overland Park are required to develop a 5 year Consolidated Plan on the proposed use of our funds. The Consolidated Plan includes a Housing Community Development Plan and a Non-Housing Community Development Plan. Johnson County, as the grantee for HOME funds, writes the Housing Community Development Plan for the entire County. The City is required to write a Non-Housing Development Plan specifically for our City. Because we are a direct entitlement for CDBG funds, we are required to write a non-housing plan that outlines how we will use our CDBG Grant. The City's Non-Housing Plan is incorporated into the County's Consolidated Plan. The combined document is submitted to the Department of Housing and Urban Development as one document.

PRIORITY NON-HOUSING COMMUNITY DEVELOPMENT NEEDS FUNDED THROUGH FEDERAL FUNDS

The City is an entitlement city for a Community Development Block Grant (CDBG) from the Department of Housing and Urban Development (HUD). The grant amount is determined annually and is based on the Federal budget for the CDBG Program and the number of entitlements sharing in the dollars allocated to the Program. We project our funding over the next 4 years will average \$625,000 per year.

The city has consistently dedicated a significant portion of their CDBG grant toward non-housing priorities. The City anticipates this trend will continue over the next 5 years. Table 2B, Priority Community Development Needs shows the high priorities for our city. They are: street improvements; neighborhood facilities, homeless facilities, other infrastructure; child care services and other services. These priorities were determined through our public participation process which is outlined on pages 11 through 15 of this report. Each of these priorities will be further discussed in the following paragraphs.

Street Improvements and other Infrastructure

Within our Capital Improvements Plan, we have targeted \$350,000 each year to be spent on public facilities improvements. Public facilities are primarily infrastructure improvements in CDBG eligible census tracts. These are the areas with the highest percent of low to moderate income households within our community. These areas are, also, the areas with the highest density of affordable housing within our community.

The CDBG eligible census tracts/block groups are defined by the 2000 census and are North of I435 in Overland Park (see CDBG Eligible Low to Moderate Income Areas Map attached). When the 2010 census data is released, the eligible CT/BGs may change for the CDBG Program. The city does not anticipate this data until 2013 or later.

Citizens and neighborhood groups have strongly supported the emphasis on streets and public facilities during the annual public meetings on the 5-Year Capital Improvements Program. Citizens, the city's Public Works Department and the Governing Body believe that the investment of city funds in a neighborhood results in homeowners investing in their homes. The combination of city investment and homeowner investment helps to assure the stability of our housing stock. The combined investments, also, help stabilized the neighborhood. With the heightened efforts by homeowners and the city's investment, homeowners reap the benefit of maintaining their real estate equity, if not increasing it.

Public Services are a high priority for the City. During the current economic crisis, there is particular concern for providing a network of services that help people remain employed, remain in their homes or be housed. The types of grants that fall within this network are childcare scholarships, housing counseling, homeless services, and emergency assistance programs. The projects to be funded and the dollars to be allocated from 2010 through 2014 will be determined by the projects submitted for consideration during the annual CDBG citizen review process. Within the proposals, agencies identify the need and the dollars needed for the service. The City process determines the dollar amount to be allocated to the need.

Public Services: Child Care Services

Support for child care scholarships to help families stay employed, seek employment or go to school is a high priority for the City. This has been historically true and is even more relevant in the current economic environment. The Annual Goal of 36 children being served was determined by looking at the recent history of funding. The actual number served maybe greater or less than 36.

Public Services: Emergency Services

Support for emergency services will continue to be a high priority for the City. Emergency services generally refer to assistance for rent and utilities for eligible clientele. The number to be served will be determined by the number of people who apply for the service and the funding availability. Based on past history, we anticipate serving 80 people per year.

Public Services: Case Management

The City has been supportive of proposals to fund case management services for Overland Park citizens. The services that have been supported and will continue to be supported are directed toward the homeless and self-sufficiency programs. The support

for such services is modest and is dependent on the funds available and the need to fund other higher priority services.

Housing Services

The housing services the City will support over the next 5 years are put into this report for our citizen readers. Housing is not a required component from HUD for our plan. Johnson County, as the administrator of the HOME Program for the county, are required by HUD to report on housing services for the county as a whole. However, we believe our citizen reader would like to know this information so we are providing it.

Home Repair Program and HOME: The City strongly supports home repair programs. Through the CDBG Program and the HOME Program, the City has consistently funded programs that help income eligible households to live in safe and sanitary housing. Within home repair services, three types of services are available: minor home repairs for homeowners; accessibility improvements for homeowners and renters; and assistance to homeowners to correct property code violations on their property. On the average, the City provides through the CDBG Program \$100,000 annually for these services. Under the HOME Program, approximately \$220,000 is spent per year in our City by the County. The City matches these funds with approximately \$55,000 from the General Fund. In the next 5 years, home repair programs will continue to be a top priority for our City. These programs help maintain our community while providing the homeowner a safe and sanitary place to live.

Homeless facilities: The City will also continue to consider funding programs that meet the needs of the homeless. We have been very supportive of funding shelter improvements at the only domestic violence shelter in Johnson County which is located in our City. The amount of the improvements will be determined by the requests from SAFEHOME, Inc.

Within the City's municipal boundaries, there are several facilities that house people with severe physical and mental disabilities. In the past these facilities have requested assistance with improvements to their group homes. The City has been supportive of these requests. The City anticipates proposals for such improvements will be submitted in the next 5 years. Depending on the funds available and other requests received, requests for facility improvements maybe supported.

In cooperation with a local bank, the city implemented a Home Improvement Partnership Program in 1997. The program provides below market interest rate loans for income eligible homeowners for exterior repairs and improvements to their homes, thus maintaining the appearance and infrastructure of the neighborhood. The city dedicated \$50,000 to the program. Currently 91 homeowners have borrowed over \$665,000 for the improvements at the cost to the city of approximately \$35,700. The program is re-authorized by the Governing Body every five years. The current five year program ends June 30, 2011. The City anticipates the program will continue.

Non-housing priorities funded through the City's general fund: In addition to CDBG funds, the city plans to continue to allocate funds from the General Fund for a number of public service programs. In 2009 the City allocated \$106,030 from the General Fund to support the following programs:

- Johnson County Emergency Assistance Program \$10,000
Assists income-eligible Overland Park citizens with past due rent bills

- Johnson County Utility Assistance Program \$30,000
Assists income eligible Overland with past due utility bills

- United Community Service Human Service Fund \$56,030
Supports non-profit agencies whose programs address meeting the basic needs of families and individuals or protecting personal and community safety.

- The Greater Kansas City Housing Information Center \$10,000
Partial funding of a staff position at the Center's Olathe office. The Center provides information and referral services for persons with landlord/tenant issues, housing needs and concerns about housing discrimination.

The City anticipates continuing the support of these programs; however, the funding amount may vary due to budget considerations or need.

STRATEGIC PLAN

Priorities: Table 2B, Priority Community Development Needs shows the high priorities for our city. They are: street improvements; neighborhood facilities, homeless facilities, other infrastructure; child care services and other services. These priorities were determined through our public participation process which is outlined on pages 11 through 15 of this report.

A high priority for the city is infrastructure projects, i.e. the residential street program to reconstruct aging infrastructure; converting ditch-type street to curb and gutter streets; or improving neighborhood street lighting.

A high priority for the City is supportive services that assist people to stay employed, seek training or education and employment. Child care scholarships are a significant portion of the services directed at this priority.

A high priority for the City is supporting housing rehabilitation programs to help homeowners live in decent and safe housing. The Home Repair Program and HOME are examples of housing programs that address these needs.

A high priority for the City is providing emergency rent and utility assistance to help citizens remain in their residence and avoid homeless.

A moderate priority is to help support the network of services for the homeless through support for case management services.

Specific Objectives: Specific objects are found on Table 2C, Summary of Specific Objectives and on Table 3A, Version 2 in the 2010 Annual Plan. The numbers for the expected number of persons or households to be served are based on past history of persons/households served. A major issue during the current economic environment is the disparity between the number needing help and the revenues to address the needs.

Homeless: The city's continued allocation of CDBG funds to The Salvation Army, SAFEHOME and the Interfaith Hospitality Network reflects the city's efforts in trying to help persons make the transition to permanent housing. The city's continued active participation in the Johnson County Continuum of Care assists in the coordination of this effort between the various governmental and public non-profit agencies.

In addition to the above, CDBG funding for El Centro and The Salvation Army's emergency financial assistance programs, plus the rent, utility assistance and housing information programs funded with general revenue fund, as found on pages 7 and 8, help persons who are not homeless, remain in their homes and avoid homelessness temporarily.

Special Needs: The City is supportive of CDBG grants that assist facility improvements for persons with special needs. Within our city we have several group homes for persons with severe physical and mental disabilities. Community Living Opportunities has been a recent grantee from the City for facility improvements.

Neighborhood Revitalization: Maintaining the neighborhoods in the older sections of the city is a number 1 priority. Through the residential street program, minor home repair and revitalization projects, the HOME program and the low interest home improvement loan program in partnership with a local bank, the city is improving neighborhoods..

The City, also, has a Neighborhood Conservation Program that focuses on neighborhoods in Northern Overland Park. The program supports 33 neighborhood associations that were developed to encourage a sense of community within the aging areas of our city. Neighbors strategize about ways to develop a strong sense of community in their area and identify ways to improve their neighborhoods.

Barriers to Affordable Housing:

As outlined in our Affordable Housing in Overland Park study, the City has a balance of housing for all income groups as defined by the 2000 Census. This study is discussed in the section on Affirmatively Furthering Fair Housing on page 17.

The only potential barrier that may exist within the City is the cost of new land to develop as new affordable housing. The City, however, does not control the cost of land. The market does.

Within the City 39.5% of our single family units are in multi-family housing complexes. As these age and need rehabilitation, developers approach the City for support for their Low Income Housing Tax Credit or bond applications. The City has always been receptive to reviewing the projects and will continue to be open to reviewing future applications.

Lead Based Paint Hazards:

According to Johnson County Appraisers Office, 45% of the housing in Overland Park was developed prior to 1979. Most of these houses could represent a lead paint hazard for the resident. Fortunately, the City is not aware of any reports indicating there is a high incident of lead based poisoning in our City in children under age 7.

The City does do educational outreach to the community. The Building Safety Division makes available in City Hall a variety of educational materials on lead hazards for contractors, painters, renovators, landlords and other assorted housing professionals. During the City's annual Home Renovation Workshop, personnel from the Kansas Health and Environment Department, Healthy Homes and Lead Hazard Prevention Program have a booth where they can distribute material on lead hazards. Their staff is available to answer questions. In 2009, 700 people attended the event. The attendees are a mix of homeowners, renters and building professionals from the Johnson County area.

The City deals most directly with lead paint issues that arise in the Minor Home Repair Program and HOME Program which are administered by Johnson County Housing Services. The county has staff trained in Lead Safe Practices, certified as lead-based paint inspectors and risk assessors, along with several contractors certified as lead-based abatement supervisors and certified lead-based workers. The terms and conditions established in the city's contracts with the county for these programs require the county to meet federal rules and regulations regarding lead paint. The city monitors compliance with all contractual requirements.

In addition, the city has called upon the trained staff of Johnson County Housing Services to do lead based assessments required for CDBG projects in our City that are independent of the Minor Home Repair and HOME Programs. An example of a project would be renovations at a homeless shelter supported by the City's CDBG Program. If the County staff are not available, we would seek bids from qualified vendors within our community or utilize the County's list of approved contractors.

Anti-Poverty Strategy:

Using CDBG funds and non-Federal funds, the City plans to support a network of services to help people. We will provide the grants directly to government agencies or

non-profit organizations through the allocation process for our CDBG Program or through City action to provide funding through the General Fund.

The City does not provide services directly. Through our grants, we will provide basic needs to help support households and to help people who are working, looking for work or going to school. These needs are outlined within the report. We, also, will support a network of services through our financial support of United Community Services, Human Service Fund. Several of the services supported through UCS are not and have not been supported by CDBG.

Institutional Structure:

The City administers their CDBG entitlement grant directly. We sub-grant for the delivery of services to other government agencies or non-profits within our community who have the knowledge, systems and staff to deliver quality services to our citizens. Our role is to assure our sub-grantees are delivering services in accord with the City's contract and/or the applicable Federal rules and regulations. We audit regularly to assure compliance.

The HOME Program, a major housing rehabilitation program, is administered by Johnson County. The City is part of the HOME consortium. We provide a 25% cash match for each home rehabilitated. The match is based on the expenditures made for the rehabilitation activities on a home.

City staff is responsible for maintaining an understanding of need within our community. This is done through participation in a network of organizations that serve low- to moderate-income families. An example of such groups would be Johnson County Continuum of Care and the Johnson County Community Housing Resource Board.

SUMMARY: CITIZEN PARTICIPATION PROCESS FOR THE CONSOLIDATED PLAN: NON-HOUSING COMMUNITY DEVELOPMENT PLAN (PLAN)

Consultation Process

The City of Overland Park consults with a variety of public/private/faith-based entities during the year to understand the needs within our community. This input has lead to the development of this plan. Following are the variety of methodologies we used to understand our community:

1. The City's citizen participation process provides several opportunities for agencies and the general public to comment on the city's priorities and plans. All meetings are open meetings.
2. During the Community Development Block Grant process, the City consulted with United Community Services (UCS). UCS is a nonprofit community planning organization that provides leadership about Johnson County's most critical human service needs. Demographic and statistical data was presented to the CDBG Committee that painted the

picture of need within our community and the county. The information was presented to help the City and the committee to understand the current local needs of our citizens as the committee evaluated the proposals before them

3. During our proposal solicitation process, we require agencies to describe the community needs for the clientele they will serve. The agencies address multiple needs within our community. The agencies serve children, the elderly, disabled, and homeless.
4. We participate in the Johnson County Continuum of Care meetings where the needs of the homeless and chronically homeless are discussed and planned.
5. We understand the needs for major and minor home repair services through our on-going relationship and discussions with Johnson County Housing Services.
6. We understand the needs in our community for emergency services and utility assistance through our conversations with emergency service providers in the NE Multi-Service Center, an emergency service center, Catholic Charities, the Salvation Arm, El Centro, and utility providers.
7. We participate in the discussion with the 1st Suburbs Coalition, a Mid-America Regional Council (MARC) committee and Valley View Bank, an area financial institution, regarding the need for and development of home improvement programs.
8. We participate with the Johnson County Community Housing Resource Board to understand and address fair housing issues. The Kansas City Housing Information Center, a housing counseling service in the Kansas City metropolitan area, has a staff person who serves on the Board and is the person who staffs the satellite office of the Kansas City Housing Information Center.
9. We met with the Free Health Clinic, the only such agency within our County, to discuss their client needs and explore the potential of funding to help meet the needs.
10. Besides the CDBG Citizens' Advisory Committee, city staff participates in several committees or boards of social service agencies in the Johnson County community where the needs of low- to moderate-income households are discussed. Examples of these opportunities for understanding the needs of our community are: North Central Johnson County Multi-Service Center Board, Johnson County Housing Resource Board, Continuum of Care on Homelessness, Kansas City Post-Foreclosure Task Force, and Kansas Housing Network.

Community Development Block Grant Citizens' Advisory Committee Process

The Community Development Block Grant Citizens' Advisory Committee consists of approximately 20 members who are appointed by the Mayor. The appointments are for one year but can be renewed. Re-appointment is recommended if the committee member wishes to be re-appointed and the Mayor concurs. The chair person is appointed by the Mayor and serves for one year. Vacancies are filled from a field of candidates recommended by Advisory Committee members, Governing Body nominations or self-nominations. The city is fortunate that we generally have more nominees for the positions than we have vacancies.

Although the members of the Advisory Committee represent all wards of the city, the wards with the highest percentage of low- to moderate-income eligible areas dominate

the membership. These wards are Wards I, II, and III, currently comprising 61% of the membership.

The committee also consists of people who could be identified as persons who fall within all the covered classes as identified in the Fair Housing Law. The committee each year has attracted members who are active on social service boards, in neighborhood associations, and in a broad base of community activities. They are the grass-roots leaders of our community. Because of their diversity of interests and background, they bring to the discussion an understanding of the needs of our community and the people that the HUD funds are meant to serve.

The CDBG Committee holds a minimum of 4 public hearings each year so that citizens have the opportunity to provide input in the process of determining the city's priorities for the use of CDBG funds. The date, time and place of the meetings are published in the Sun Newspaper. In addition, the meetings are published on the city's website www.opkansas.org along with any associated staff or committee reports. In addition, the request for proposals is posted on the United Community Services website and is emailed to the Continuum of Care service network.

During the development of this Plan and the 2010 Annual Plan, the following public hearings were conducted by the Committee:

- 7:00 PM Tuesday, May 26, 2009: Orientation and United Community Services Presentation on the state of poverty in Johnson County and Overland Park;
- 6:00 PM Tuesday, June 2, 2009: Bus tour of areas requesting infrastructure improvements followed by a discussion about the projects;
- 7:00 Tuesday, June 9, 2009: Meeting with social service agencies;
- 7:00 Tuesday, June 16, 2009: Ranking and discussion of proposals presented.

The meetings were held in the Training Room of the Myron Scafe Building, 8500 Antioch, across from City Hall. The Scafe Building is in the northern part of Overland Park where the CDBG low/moderate income areas are. All meetings were advertised as open to the public.

LEAD AGENCY for the Plan is:

Mayor Carl Gerlach
City of Overland Park
Planning & Development Services Department
8500 Santa Fe Drive
Overland Park, Kansas 66212
WWW.opkansas.org
913.895.6000

Primary staff contact for the Plan is:

Florence Erickson
Planning & Development Services
City of Overland Park
Florence.Erickson@opkansas.org
913.895.6212

Public Hearing Process:

Request for comments on the Plan and the dates of the public hearings were published as display and legal ads on July, 29, 2009 in the Sun Newspaper, a local newspaper. The ad included information where to comment on the Plan. The 30 day deadline for comments on the Plan was August 29, 2009. The Plan and the ad was posted on the City's website, www.opkansas.org and remained there over the 30 day comment period.

The first Public hearing regarding the Plan, including the Annual Plan, was held before the Community Development Committee of the Governing Body on Wednesday, August 5, 2009 at 7:00 PM, Conference Room 1, City Hall. The meeting information, agenda and documents were posted on our City's website.

The second Public Hearing regarding the Plan, including the Annual Plan, was held before the full Governing Body on Monday, August 17, 2009 at 7:30 PM, Council Chambers, City Hall. The meeting information, agenda and documents were posted on the City's website.

The Plan was also submitted to Johnson County on Tuesday, August 18, 2009 for inclusion in their Plan which was presented to the Board of County Commissioners at a public hearing on October 22 at 9:30 AM in the Board Room, Administration Building, Olathe, Kansas.

The Plan will be submitted to the Department of Housing and Urban Development on and about November 15, 2009. They have 45 days to review the Plan for acceptance or rejection.

In addition, El Centro was requested to post the information regarding the availability of the Plan for comment on their website. The Plan was, also, provided to the public libraries for posting.

COMMENTS ON THE PLAN:

The city is required to explain in this document the comments we receive from citizens during the public participation process and how we address the comments. If additional comments are received during the remaining public comment period and during the scheduled public hearings, those comments and actions are provided in our report to the Department of Housing and Urban Development (HUD) and are part of the Citizen Participation file.

AMENDMENTS TO THE PLAN: Addressing reallocation of funds and new funds

Reallocation of funds: There are times when the approved CDBG Program for any year is revised. The process normally has dealt with the reallocation of unexpended funds that are not obligated for a particular project. Unexpended funds become available when an

approved project does not expend all the funds allocated to it. When this occurs, staff makes the reallocation recommendation to the City Council. Any reallocation of funds is directed toward activities that are identified in the city's consolidated plan and annual action plan. An ad is published in the local newspaper describing the recommendation and setting the date, time and place of the public hearing before the City Council. The ad invites citizens to comment at the public hearing regarding the recommendation. The ad, also, notifies citizens with special needs, including language barriers, who to call to arrange for any specific accommodation. The CDBG Citizens' Advisory Committee is notified in writing regarding the staff recommendation and the date, time and place of the public hearing. They are invited to speak before the Council or to submit their written remarks to staff for inclusion in the record.

New funds process: Generally, the city does not receive funds that have not been allocated. Annually, the CDBG Committee includes in their recommendations to the City Council how the grant should be redistributed if the amount received is greater or less than the amount estimated to be received. These directions are made part of the program recommendation to the City Council. If supported by the Council, the approved greater or less recommendations are submitted to HUD as part of our plan. When our grant is received, we allocate the funds based on directions within the Annual Plan.

If the amendment deals with new funds directed at a new priority for the CDBG Program and not considered previously by the committee, the committee would be reconvened to provide direction to the City Council regarding their use.

AFFIRMATIVELY FURTHERING FAIR HOUSING

Part of the requirement for receipt of CDBG funds from HUD is to "affirmatively further fair housing". As part of this requirement, Overland Park was required to identify impediments to fair housing in our community. We did this in several ways.

Impediments to Fair Housing

First, in 1997 the city participated in a metropolitan-wide study of impediments to fair housing. The findings of this study remain relevant to today. The study indicated that the Number 1 issue to housing choice in the metropolitan area and in Overland Park is transportation. This issue continues to be a concern to the leaders of our community and the metropolitan community. As a city we participate on metropolitan-wide committees with the Chamber of Commerce and Mid-America Regional Council to address transportation issues. As reported in the June 18, 2009 Management Review letter to the Governing Body by the John Nachbar, City Manager, "the city (in conjunction with Johnson County and the City of Mission,) has completed the first phase of a study for implementing bus rapid transit service along the Metcalf and Shawnee Mission Parkway corridors." Transportation is a complicated issue that is on the front burner of our city and surrounding communities.

Child care was a second impediment identified in the study for the working poor. Through the city's CDBG Program, the CDBG Citizens Advisory Committee has consistently supported child care scholarships for income eligible households who are employed, seeking employment or in school.

Other activities that address fair housing

Citizen's Advisory Board on Non-Biased Policing: This board was established in 2006 by Resolution No. 3696. The Board meets quarterly, if needed, with the Chief of Police. One of their functions is to review all complaints in the Police Department where a complaint of bias was alleged. The Board reviews the incident and the investigative report. They help the Chief of Police to identify policy or systemic changes that could improve the relationship between different ethnic and racial communities within our city.

Fair Housing Committee: The city will continue to maintain a Fair Housing Committee as an additional resource for citizen's who wish to file a housing discrimination complaint. Last year there were no complaints filed. The committee is composed of 6 Overland Park citizens and each is appointed by the Mayor to 2-year terms. The members are a diverse group of people including a racial minority, females, an older individual and a person active in the disabled community. The city's Fair Housing Ordinance provides the parameters of the authority of the committee. There has been one new appointment to the Fair Housing Committee in 2009, a retired attorney who has experience with discrimination litigation. The city has always attempted to have the composition of the committee reflect the covered classes and this policy will continue if a committee vacancy occurs.

Fair Housing Month: In April 2009, a resolution declaring Fair Housing Month was presented to the Governing Body as it is every year. The resolution states the city's support and commitment to the spirit and intent of Fair Housing laws.

Johnson County Housing Resource Board (CHRB): The city will continue to be active on the CHRB which meets monthly. A city representative attends the monthly meetings as an ex-officio member. The CHRB is actively trying to recruit new members, energize the members and redefine the role of the board in the community. The city has provided funding from the city's General Fund for board activities that promote fair housing. The CHRB sponsored a Fair Housing Open House in April, 2009 and is planning an Issues and Answers Workshop in November, 2009.

Johnson County Housing Coalition: Through participation in the Johnson County Home Consortia, the city will continue to support the Johnson County Housing Coalition, the county's only Community Housing Development Organization (CHDO). The Coalition's mission is to develop housing for low- to moderate-income families in Johnson County. In Overland Park alone, the Coalition owns an apartment complex with 105 single family units, 5 duplexes and 6 single family homes.

Affordable Housing in Overland Park 2000 – 2007 Housing Inventory Study: In the fall of 2008, the city participated in a Housing Inventory Study in partnership with Professor Kirk McClure, and students in the Graduate Program in Urban Planning at the University of Kansas to look at the availability of affordable housing in Overland Park. The study shows that overall the city has a fairly balanced housing market for our residents. As displayed on graphs within the report, the following conclusions of the study were:

- For both renters and owners with incomes between \$20,000 and \$50,000 there is a surplus of housing.
- For renters and homeowners with incomes under \$20,000, there is a slight imbalance between supply and demand. The report looked at the demographic makeup of this group. The findings were that very young households entering the workforce and the elderly on fixed incomes have the highest incidence of housing cost hardship.
- The largest imbalance of supply and demand within our community is for renters and homeowners with incomes greater than \$50,000.

Population Trends:

Although Overland Park remains predominantly a white community, the population is growing in ethnic and racial diversity. Based on the 2000 census, 9.4% of the residents of Overland Park identified themselves as non-white, members of an ethnic or racial minority. Hispanics and Asians represented the largest racial minorities at 3.8% each. When the 2010 census data is published, the city anticipates our ethnic and racial minority population will continue to show growth in percent of our total community population.

We have noticed this trend in the diversity of people we serve in our CDBG and service programs. In the city's FY 2008 Consolidated Annual Performance Report (CAPER), 40% of the applicants self-identified as non-white and 20% self-identified as having Hispanic heritage.

Between 1990 and 2000, the Hispanic population rose 155% in Johnson County. Data from the 2000 census shows the Hispanic population represented 3.8% of the population in Overland Park. In 2002, the City's Police Chief recognized the growing change in the City. A partnership between the City and El Centro was developed to help El Centro establish a satellite center in Overland Park. Although the City no longer funds the Family Services Center with a General Fund grant, El Centro remains a presence in the County. The Center provides comprehensive family intervention and emergency assistance program, acting as a bridge for Hispanic individuals and families to access other community based services.

Housing Resources within Overland Park

Although the City does not have to report on housing, the City felt it was important for our citizens to understand the housing initiatives that are active in our City.

Within the city's boundaries, we have many assisted housing units, including:

- 1,092 Low-income Housing Tax Credit Units
- 380 Units in Section 8 project based complexes
- 116 Units owned & managed by the JoCo Housing Coalition, a CHDO
- 1,588 Total Units

The city participates in a number of housing programs.

- The city has participated in the HOME program since 1995. In May, 2009, the city renewed its participation in the Johnson County HOME consortia for fiscal years 2010, 2011 and 2012. The city commits \$60,000 per year from the General Fund for the HOME program 25% program match requirement. During 2008, the HOME program expended \$123,872 in Overland Park, rehabilitating 4 properties of income eligible homeowners, at an average cost of \$30,968 per property.
- Section 8 is a subsidized rent program for very low-income renters. Johnson County Housing Services is the housing authority for the city and is the contractor with HUD for Section 8. The program continues to provide rental assistance to income eligible citizens of our city. Section 8 clients regularly use the housing resources in our community. Over the years, approximately 25% of the Housing Authority vouchers have been used for housing in Overland Park.
- In addition, there are several special needs housing or group home resources in Overland Park. FY 2007 CDBG funds have been disbursed to repairs at 2 different group homes for severely disabled individuals.
- The city has several housing units built under the Low Income Housing Tax Credit Program (LIHTC). In our city, we have 1092 units that have been built or rehabilitated under this program. Primarily, these projects have been for major rehabilitation projects in multifamily housing developments. As of July 1, 2008, 39.5% or 29,024 units of single family housing are in multi-family housing complexes. As these complexes age, the City can expect applications for LIHTC funding for purchase and rehabilitation will grow.
- Multifamily Housing Revenue Bonds are another source of financing multifamily rehabilitation projects. The Kansas Development Finance Authority issues the bonds. The city is notified when an application for these bonds has been received by the state. We are asked if we have any objection to their issuance. The city will continue to review these requests and will provide the state with the

appropriate guidance regarding the projects. Historically, our city has not objected to any project that has been proposed.

- The city participates in Sedgwick County and Shawnee County, Kansas Single Family Mortgage Revenue Bonds Program. The program backs mortgages for first time homebuyers who meet certain income requirements and who purchase a home that meets the thresholds established by the program. The city passed Resolution No. 2972 and signed the Cooperative Agreement on 4-6-98. The city remains in the program. In 2008, 2 loans totaling \$289,759 were processed. Source: Ranson Housing Compliance, L.L.C., managers of the program for the State of Kansas.
- The Salvation Army, SAFEHOME, and the Interfaith Hospitality Network provide services to the homeless and near homeless. The city has consistently provided CDBG funds to these organizations.

CONCLUSION: The primary source of funding for non-housing community development activities will come from the City's annual Community Development Block Grant. The funds will primarily be used to: improve infrastructure facilities in low to moderate income areas of our city; provide services that assist individuals to be employed, go to school or look for a job; provide services that help maintain the shelters for the homeless within our City and County; provide rent and utility assistance, and rehabilitate homes and improve the accessibility features of housing for low- to moderate-income families. The City will be open to supporting other opportunities of service that develop and are not known at this point in time.